THE ENERGY REGULATION AND MARKETS REVIEW

THIRD EDITION

EDITOR David L Schwartz

THE ENERGY REGULATION AND MARKETS REVIEW

The Energy Regulation and Markets Review

Reproduced with permission from Law Business Research Ltd. This article was first published in The Energy Regulation and Markets Review Edition 3 (published in June 2014 – editor David Schwartz).

For further information please email Nick.Barette@lbresearch.com

THE ENERGY REGULATION AND MARKETS REVIEW

Third Edition

Editor
DAVID L SCHWARTZ

THE LAW REVIEWS

THE MERGERS AND ACQUISITIONS REVIEW

THE RESTRUCTURING REVIEW

THE PRIVATE COMPETITION ENFORCEMENT REVIEW

THE DISPUTE RESOLUTION REVIEW

THE EMPLOYMENT LAW REVIEW

THE PUBLIC COMPETITION ENFORCEMENT REVIEW

THE BANKING REGULATION REVIEW

THE INTERNATIONAL ARBITRATION REVIEW

THE MERGER CONTROL REVIEW

THE TECHNOLOGY, MEDIA AND TELECOMMUNICATIONS REVIEW

THE INWARD INVESTMENT AND INTERNATIONAL TAXATION REVIEW

THE CORPORATE GOVERNANCE REVIEW

THE CORPORATE IMMIGRATION REVIEW

THE INTERNATIONAL INVESTIGATIONS REVIEW

THE PROJECTS AND CONSTRUCTION REVIEW

THE INTERNATIONAL CAPITAL MARKETS REVIEW

THE REAL ESTATE LAW REVIEW

THE PRIVATE EQUITY REVIEW

THE ENERGY REGULATION AND MARKETS REVIEW

THE INTELLECTUAL PROPERTY REVIEW

THE ASSET MANAGEMENT REVIEW

THE PRIVATE WEALTH AND PRIVATE CLIENT REVIEW

THE MINING LAW REVIEW

THE EXECUTIVE REMUNERATION REVIEW

THE ANTI-BRIBERY AND ANTI-CORRUPTION REVIEW

THE CARTELS AND LENIENCY REVIEW

THE TAX DISPUTES AND LITIGATION REVIEW

THE LIFE SCIENCES LAW REVIEW

THE INSURANCE AND REINSURANCE LAW REVIEW

THE GOVERNMENT PROCUREMENT REVIEW

THE DOMINANCE AND MONOPOLIES REVIEW

THE AVIATION LAW REVIEW

THE FOREIGN INVESTMENT REGULATION REVIEW

THE ASSET TRACING AND RECOVERY REVIEW

THE INTERNATIONAL INSOLVENCY REVIEW

THE OIL AND GAS LAW REVIEW

THE FRANCHISE LAW REVIEW

THE PRODUCT REGULATION AND LIABILITY REVIEW

THE SHIPPING LAW REVIEW

www.TheLawReviews.co.uk

PUBLISHER Gideon Roberton

BUSINESS DEVELOPMENT MANAGERS Adam Sargent, Nick Barette

SENIOR ACCOUNT MANAGERS Katherine Jablonowska, Thomas Lee, James Spearing

> ACCOUNT MANAGER Felicity Bown

PUBLISHING COORDINATOR Lucy Brewer

MARKETING ASSISTANT Chloe Mclauchlan

EDITORIAL ASSISTANT Shani Bans

HEAD OF PRODUCTION Adam Myers

PRODUCTION EDITOR Caroline Rawson

> SUBEDITOR Janina Godowska

MANAGING DIRECTOR Richard Davey

Published in the United Kingdom by Law Business Research Ltd, London 87 Lancaster Road, London, W11 1QQ, UK © 2014 Law Business Research Ltd www.TheLawReviews.co.uk

No photocopying: copyright licences do not apply.

The information provided in this publication is general and may not apply in a specific situation, nor does it necessarily represent the views of authors' firms or their clients.

Legal advice should always be sought before taking any legal action based on the information provided. The publishers accept no responsibility for any acts or omissions contained herein. Although the information provided is accurate as of June 2014, be advised that this is a developing area.

Enquiries concerning reproduction should be sent to Law Business Research, at the address above. Enquiries concerning editorial content should be directed to the Publisher – gideon.roberton@lbresearch.com

ISBN 978-1-909830-05-9

Printed in Great Britain by Encompass Print Solutions, Derbyshire Tel: 0844 2480 112

ACKNOWLEDGEMENTS

The publisher acknowledges and thanks the following law firms for their learned assistance throughout the preparation of this book:

AFRIDI & ANGELL

ANDERSON MŌRI & TOMOTSUNE

ANGOLA LEGAL CIRCLE ADVOGADOS

ARZINGER

AVENT ADVOKAT

BANWO & IGHODALO

BRUUN & HJEJLE

ENGLING, STRITTER AND PARTNERS

GÓMEZ-PINZÓN ZULETA ABOGADOS SA

GONZÁLEZ CALVILLO, SC

HOGAN LOVELLS

KENNEDY VAN DER LAAN

KOLCUOĞLU DEMIRKAN KOÇAKLI ATTORNEYS AT LAW

KVALE ADVOKATFIRMA DA

LALIVE

LATHAM & WATKINS

LINKLATERS LLP

L O BAPTISTA SCHMIDT VALOIS MIRANDA FERREIRA AGEL

MANNHEIMER SWARTLING

MICHAEL DAMIANOS & CO LLC

MINTER ELLISON

MORAIS LEITÃO, GALVÃO TELES, SOARES DA SILVA & ASSOCIADOS, SOCIEDADE DE ADVOGADOS RL

MOZAMBIQUE LEGAL CIRCLE ADVOGADOS

ORRICK, HERRINGTON & SUTCLIFFE

OSBORNE CLARKE

PAZ HOROWITZ ROBALINO GARCÉS ATTORNEYS AT LAW

PELIFILIP

PJS LAW

PROF ALBERT MUMMA & COMPANY ADVOCATES

REM LAW CONSULTANCY

RUSSELL McVEAGH

SHALAKANY LAW OFFICE

SOEMADIPRADJA & TAHER, ADVOCATES

SOŁTYSIŃSKI KAWECKI & SZLĘZAK

STIKEMAN ELLIOTT LLP

TRILEGAL

YOON & YANG LLC

ZUL RAFIQUE & PARTNERS

CONTENTS

Editor's Preface	David L Schwartz
Chapter 1	OVERVIEW OF CENTRAL AND WEST AFRICA1 Pascal Agboyibor, Bruno Gay and Gabin Gabas
Chapter 2	ANGOLA19 Catarina Levy Osório and Helena Prata
Chapter 3	AUSTRALIA35 Mark Carkeet, Andrew Brookes and Darshini Nanthakumar
Chapter 4	BRAZIL55 Guilherme Guerra D'Arriaga Schmidt
Chapter 5	CANADA68 Patrick Duffy, Brad Grant, Erik Richer La Flèche and Glenn Zacher
Chapter 6	COLOMBIA85 Patricia Arrázola-Bustillo and Fabio Ardila
Chapter 7	CYPRUS
Chapter 8	DENMARK107 Nicolaj Kleist and Morten Ruben Brage
Chapter 9	ECUADOR118 Jorge Paz Durini, Daniel Robalino, Leyre Suárez and Rafael Valdivieso

Contents

Chapter 10	EGYPT12
	Bassam Moussa and Mariam Fahmy
Chapter 11	FRANCE13
	Fabrice Fages and Myria Saarinen
Chapter 12	GERMANY15
	Kai Pritzsche, Sebastian Pooschke, Henry Hoda
Chapter 13	GHANA16
	Emmanuel Sekor and Enyonam Dedey-Oke
Chapter 14	INDIA17.
	Akshay Jaitly, Sitesh Mukherjee, Neeraj Menon and Rashi Ahooja
Chapter 15	INDONESIA18
	Mochamad Kasmali
Chapter 16	ITALY20
	Simone Monesi, Piero Viganò and Giovanni Penzo
Chapter 17	JAPAN22
	Reiji Takahashi, Atsutoshi Maeda, Shun Hirota,
	Yuko Suzuki and Masato Sugihiro
Chapter 18	KENYA23.
	Albert Mumma
Chapter 19	KOREA24
	Wonil Kim and Kwang-Wook Lee
Chapter 20	MALAYSIA26
	Lukman Sheriff Alias
Chapter 21	MEXICO27
	Gonzalo A Vargas

Contents

Chapter 22	MOZAMBIQUE	285
•	Fabrícia de Almeida Henriques and Paula Duarte Rocha	
Chapter 23	NAMIBIA	296
Chapter 24	NETHERLANDSLouis Bouchez and Maurits Bos	315
Chapter 25	NEW ZEALAND Mei Fern Johnson and Nicola Purvis	325
Chapter 26	NIGERIA Ken Etim and Ayodele Oni	338
Chapter 27	NORWAY Per Conradi Andersen and Christian Poulsson	352
Chapter 28	PHILIPPINES	362
Chapter 29	POLAND Krzysztof Cichocki and Tomasz Młodawski	377
Chapter 30	PORTUGAL Nuno Galvão Teles and Ricardo Andrade Amaro	390
Chapter 31	ROMANIALucian Caruceriu and Anca Mitocaru	403
Chapter 32	SPAINAntonio Morales	415
Chapter 33	SWEDEN Hans Andréasson, Martin Gynnerstedt and Malin Håkansso	

Contents

Chapter 34	SWITZERLAND440 Georges P Racine
Chapter 35	TURKEY452 Okan Demirkan, Zeynep Buharalı and Burak Eryiğit
Chapter 36	UKRAINE
Chapter 37	UNITED ARAB EMIRATES
Chapter 38	UNITED KINGDOM50' Elisabeth Blunsdon
Chapter 39	UNITED STATES52- Michael J Gergen, Natasha Gianvecchio, Kenneth M Simon and David L Schwartz
Chapter 40	UZBEKISTAN54 Eldor Mannopov, Shuhrat Yunusov, Anna Snejkova and Ulugbek Abdullaev
Appendix 1	ABOUT THE AUTHORS55
Appendix 2	CONTRIBUTING LAW FIRMS' CONTACT DETAILS 57

EDITOR'S PREFACE

Our third year of writing and publishing *The Energy Regulation and Markets Review* has been marked by an increase in exploration and production of petroleum products and natural gas, investment in energy infrastructure, renewable resource development, competitive market developments in the electricity industry, privatisation of state-owned energy companies, and Chinese state-owned investment. We have also seen decreases in rate/tariff deficiencies and hydroelectric generation productivity in certain low-rainfall regions, as well as an effort to reduce reliance on nuclear generation.

From a supply perspective, upstream oil and natural gas exploration, development and production has continued to grow in North America. Canada continues to look for export opportunities, the United States is continuing to consider export authorisations, and Mexico is constructing natural gas pipelines to import low-cost natural gas from the United States. In the wake of the Fukushima disaster, some countries, including Germany, Switzerland, France, Japan and Korea, are seeking to reduce their current reliance on nuclear generation. Certain countries, such as the United States and Denmark, have also witnessed extensive retirements of coal-fired generation facilities, owing to greenhouse gas emissions targets and comparisons with the cost of natural gas. At the same time, other countries (including Malaysia, India and Indonesia) are continuing to develop coal generation resources due to significant electricity generation needs that require fuel source diversification. We have also seen increases in renewable generation development efforts (including in Sweden, Denmark, Romania, Kenya, Australia, India, Japan and Malaysia), while many other countries in Europe and North America have reduced subsidies for renewable resource development.

From a demand perspective, we are seeing noteworthy reductions in demand in some countries, owing to the residual effects of the global financial crisis, while we are witnessing significant demand growth in other countries, including Indonesia, Turkey and Angola.

From a market and rate perspective, we are observing substantial efforts to reduce rate/tariff deficiencies. Many countries have fully liberalised their generation markets, while others are heading towards a competitive market model. There are

continued efforts to develop competitive electricity markets for energy and capacity, and some countries have developed effective carbon pricing mechanisms. We have seen an increase in privatisations of state-owned energy companies, including in Turkey, Cyprus, New Zealand and Nigeria. Chinese state-owned companies have acquired interests in utilities in Australia (State Grid acquisition of significant shares of two Australian utility companies) and Mozambique (China National Petroleum acquired certain offshore gas rights).

Natural disasters and political strife continue to impair the ability to provide reliable energy services, as evidenced by the impacts of Typhoon Haiyan in the Philippines and the continued unrest in Ukraine. On the other hand, a lack of political strife has contributed to significant development of the energy industry in other countries, such as Angola, which has seen increased capital investment, including in oil exploration and production.

I would like to thank all the authors for their thoughtful consideration of these difficult challenges. We look forward to identifying possible mechanisms to resolve the many issues and concerns discussed in these chapters.

David L Schwartz

Latham & Watkins LLP Washington, DC June 2014

Chapter 22

MOZAMBIQUE

Fabrícia de Almeida Henriques and Paula Duarte Rocha¹

I OVERVIEW

Mozambique is a rapidly developing country with great potential for the production and export of hydrocarbons and the generation of electrical power.

However, legislation in energy matters is in many ways not keeping up with the pace of the growing complexity of the energy investments being made in the country, and the aspiration of establishing specific incentives for the generation of renewable electricity and for off-grid power initiatives in non-urban and 'peri-urban' communities. The framework of the electricity sector, the Electricity Act,² for instance, is over 15 years old, while regulation for natural gas – a booming sector in the Mozambican economy – is still scarce. A regulatory overhaul in the electricity sector is said to be in the pipeline and the proposal for the new framework legislation for oil has been approved by the Council of Ministers and is expected to be presented to Parliament in 2014.

Recently, legislation has been enacted in the oil and gas sector, notably Decree No. 45/2012 of 28 December, relating to the production, import, loading, storage, handling, distribution, sale, transport, export and re-export of petroleum products (the Petroleum Products Regulation) and Ministerial Diploma No. 210/2012 of 12 September, relating to the setting of maximum retail prices for natural gas.

The electricity sector is a concession-based system with limited competition, in which one company, state-owned Electricidade de Moçambique, EP (EdM) is the national transmission grid operator, and also holds concessions for generation, transmission, distribution and supply of electricity. Other notable concessionaires include Hidroeléctrica de Cahora Bassa SA, which produces most of the energy consumed in Mozambique, and

¹ Fabrícia de Almeida Henriques and Paula Duarte Rocha are partners at Mozambique Legal Circle Advogados.

² Law No. 21/97 of 1 October.

MoTraCo SA, a joint venture between the Mozambican, South African and Malawian governments, which transmits power from South Africa to the Mozal aluminium smelter.

The oil and gas sector also has a concession system, where operating risks from the exploration of hydrocarbons are mostly borne by private investors. Empresa Nacional de Hidrocarbonetos EP (ENH) operates mainly in the upstream sector and holds participations in all oil and gas fields concessions in Mozambique. Recent years have witnessed very significant discoveries of natural gas, which have attracted several oil and gas players to the country and transformed the upstream industry.

In the petroleum products sector, there have been recent legislative attempts at creating an unbundled and competitive market. State-owned company Petróleos de Moçambique SA (Petromoc) is active in the midstream and downstream sector, storing and selling petroleum derivatives such as fuels, oils and lubricants.

The latest and most detailed instrument of government policy for the energy sector is contained in Resolution No. 10/2009, of 4 June (the Energy Strategy), in which one can find the main policy goals defined by the Mozambican government in this matter, notably:

- a to provide greater access to electricity and fuels to rural and peri-urban areas;
- b to discourage the non-sustainable use of lumber as a source of energy;
- c to stimulate the sustainable production of biofuels;
- d to diversify energy sources;
- e to implement a cost-based tariff system, one which includes environmental externalities; and
- f to engage in international cooperation, especially with the Southern African Development Community (SADC).

Other important policy resolutions for the government can be found in (1) Resolution No. 27/2009 of 8 June, which adopted the Strategy for the Concession of Areas for Petroleum Operations; (2) Resolution No. 62/2009, of 14 October, which adopted the Policy for the Development of New and Renewable Energies; and (3) Resolution No. 64/2009, of 2 November, relating to the Strategy for the Natural Gas Market in Mozambique.

II REGULATION

i The regulators

The most relevant administrative entities regulating the Mozambican energy industry are:

- a the Council of Ministers, for all sectors of the energy industry;
- b the Ministry of Energy, for all sectors of the energy industry;
- c the National Electricity Council (CNELEC), for the electricity sector; and
- d the National Petroleum Institute (INP), for the oil and gas sector.

The Council of Ministers represents the executive branch of government in Mozambique and, as such, the Constitution and main legislative diplomas in this sector grant it substantial powers in this field. As per the terms of the Constitution, the Council of

Ministers may propose or enact legislation and promote and regulate economic activity. Making use of such powers, the Council of Ministers has adopted the vast majority of energy legislation in Mozambique.

In addition to the powers of legislation and regulation, the Council of Ministers has regulatory powers set out in the law, such as the granting of concessions (after the applicable tender offer) for electricity projects with nominal installed capacity of over 100MVA, as per the terms of Decree No. 8/2000 of 20 April (the Energy Concessions Regulation).

The Ministry of Energy, as part of the central government, also has important powers in what the energy sector in Mozambique is concerned, defined in Presidential Decree No. 21/2005, of 31 March, such as in adopting regulations in the energy sector and licensing the activities of storage, distribution, supply and sale of natural gas and petroleum products, as well as the granting of concessions of electricity projects with nominal installed capacity between 1MVA and 100MVA. More importantly, the Ministry of Energy is the entity that instructs and (in tandem with the Council of Ministers) decides on concession requests for electricity and oil and gas projects, and monitors the activities of the concessionaires.

CNELEC is the regulatory body for the electricity sector³ and its powers, mainly set out in the Electricity Act and Decree No. 25/2000 of 3 October, include:

- a promotion of compliance with legislation in the electricity sector;
- *b* issuance of opinions on a variety of issues, such as expropriation proposals for electric facilities' projects, new concessions and tariffs;
- c performing studies on different aspects of the electricity sectors; and
- d participation and supervision of public tenders for electricity concessions.

CNELEC also has mediation and arbitration functions for disputes arising between concessionaires and their respective consumers.

Finally, the INP has its powers set out in Decree No. 25/2004 of 20 August, categorised as:

- a management of National Petroleum Database;
- *b* research activities;
- c powers relating to petroleum development, production and transport activities;
- d powers relating to the safekeeping of operators interests; and
- *e* general powers of administration, monitoring and regulation.

The INP also has powers to license as well as inspect any facilities relating to petroleum operations.

As for the applicable sources of law, the main framework legislation both in the electricity and in the oil and gas sectors is enacted in the form of law of the Mozambican parliament (the Electricity Act and Law No. 3/2001 of 21 February, the Petroleum Act).

In practice, CNELEC has not yet fully assumed its role as a regulatory authority, mainly exercising advisory functions in what regards to the aforementioned matters.

Regulation of this legislation is mostly adopted by the Council of Ministers in the form of Decrees. Finally, the Ministry of Energy may also issue orders.

ii Regulated activities

All activities in the electricity value chain (generation, transmission, distribution and supply) and most activities in the oil and gas value chain (prospection, research and production and transport of oil and natural gas, as well as the distribution and supply of natural gas) are subject to a regulatory approval by the Ministry of Energy, the Council of Ministers or local authorities, depending on what is established in the applicable law, in the form of a concession agreement. Activities in the petroleum products value chain (production, storage, transport, distribution and sale, as well as the operation of unloading terminals and oil pipelines) are subject to licensing by the Ministry of Energy in accordance with the terms of the Petroleum Products Regulation.

Energy facilities across all sectors are also subject to licensing, as per the terms of the relevant legislation.

Concessions in the electricity sector are subject to tender offers, in accordance with the Energy Concessions Regulation. Tenders must follow the guidelines set out in the terms of reference and are directed to the relevant competent authority (i.e., the Council of Ministers, the Ministry of Energy or local authorities). Tenders must also specify the technical and financial details of the project and provide sufficient evidence of the appropriate qualifications of the applicant. Hydroelectric projects require additional information on the characteristics of the hydroelectric use of the water resources; energy generation and transport concessions are also subject to additional requirements.

After the tender has been requested, CNELEC issues an opinion on the subject; projects that imply the acquisition of land use rights must also be preceded by a public consultation. After these steps have been undertaken, a decision by the relevant regulatory authority must be issued within 15 days. Such decision's effectiveness may be subject to conditions, such as expropriation or the granting of land use rights.

A favourable decision by the authority will determine the entering of a concession agreement, where terms such as duration, applicable taxes and tariffs, conflict resolution mechanisms, guarantees, reversion and applicable law must be included. The concession agreement must also include a draft of the agreement to be signed by the National Transmission Network operator.

Electricity facilities are also subject to the granting of establishment and operation licences by the Ministry of Energy prior to the start of operations. For the establishment licence, technical features of the facilities must be presented with the application, which must be decided within 15 days, except if additional documents or information are requested by the Ministry of Energy. If granted, the publication of an edict in the Official Gazette will ensue and the project for the construction of the facility may begin. At the end of construction, a site visit accompanied by a favourable opinion from the competent inspector is required for an operation licence to be issued.

Concessions pertaining to hydrocarbons prospection, research and extraction or construction and operation of pipelines are also subject to tender offers, as per the terms of Decree No. 24/2004 of August 20 (the Petroleum Operations Regulation). Exceptions are made for tender offers in which no bidder has been chosen, termination of concession, or

unitisation purposes. In this case, the diploma does not regulate the procedure and merely defines the information and documentation that must be presented by the applicant. As such, in this case it may be argued that general public procurement rules apply.

In the sale and distribution of natural gas, the competent authority to grant a concession depends on the area for distribution or sale awarded as per the terms of Decree No. 44/2005 of 29 November through a tender offer. As in oil and gas upstream concessions, the procedure for the awarding of a concession is also not regulated in the diploma.

Licensing of oil or gas facilities must include an establishment licence, requested from the INP, which has 10 days to decide upon receipt of the necessary information and documents, as well as the opinion of various regulatory entities such as for health, environment, labour and civil protection. The operation licence is then granted after construction, and a site visit made by a committee, which will confirm whether the facility conforms to the project, any regulatory conditions and applicable technical norms.

Finally, licensing of activities relating to petroleum products are subject to the approval of the Ministry of Energy and respective facilities, except for licensing of fuel stations for resale and sale to end-consumers, which are carried out by the local authorities and by the provincial directorates of the Ministry of Energy, respectively. Licence requests must be accompanied by several elements of identification, as well as the main technical characteristics of the facilities at which the activities will be undertaken; different activities entail specific documentation or information, which must be presented with the request. The licensing entity must decide within a period of 30 days from receipt of the request, and is bound by certain criteria to overrule it, such as the occurrence of anticompetitive effects stemming from the granting of such licence. Licences may be subject to conditions to be defined by the relevant licensing entity.

Before the start of operations of any of the aforementioned activities in the petroleum products fuel chain, licences must be registered after a mandatory site visit, to be carried out by a commission that includes representatives of various regulatory authorities, including the licensing entity.

iii Ownership and market access restrictions

In the electricity sector there are no obvious limitations on the ownership of both new and existing assets and companies in such business, nor direct restrictions on assets ownership save for the general merger and takeover control provisions introduced in Law No. 10/2013, enacted on 20 March 2013 (the Competition Act), the scope of which is the protection of competition in the undertaking of economic activities. Preference, however, is given to applicants for oil or natural gas concessions that are Mozambican nationals or are associated with Mozambican nationals if two or more applicants are on equal footing.

In the petroleum products sector, however, several restrictions of this nature exist, set out in the Petroleum Products Regulation, the most relevant being:

the prohibition of the mingling of distribution and retail activities, except when it relates to liquid petroleum gas (LPG) or compressed natural gas and for training purposes (undertaken in fuel stations);

- b licensed entities may be entitled to hold more than one licence in the value chain, as long as no anti-competitive effects stem from this situation; and
- c only Mozambican nationals and Mozambican companies may hold licences for petroleum products (there appears to be no restrictions for Mozambican companies held by foreign equity holders, however).

There are no restrictions on the provision of regulated services (i.e., supply of electricity and natural gas) and no restrictions on the ownership of assets or licensed activities other than those set out in the previous paragraph.

iv Transfers of control and assignments

Transfer of interests in electricity concessions, of assets encompassed by an electricity concession and of establishment licences of electricity facilities are subject to regulatory approval by the regulatory authority that granted the concession or the licence, as per the terms of the applicable Mozambican law. Transfer of operation licences of electrical facilities is not possible under Mozambican law and, as such, should the licensee change, a new licence will have to be issued as per the terms of Decree No. 48/2007 of 22 October.

The procedure for the transfer of concession rights or assets encompassed by the concession itself is not clear in either the Electricity Act or the Electricity Concessions Regulation, but will likely depend on a request submitted to the relevant regulatory authority and, if land use rights are transferred, a public consultation, the same as with the granting of a new concession. In respect of establishment licences, the transfer will be subject to a request to the Ministry of Energy. No express standard of reviews or decision-making guidelines are established in these procedures for the regulatory authorities, but such authorities in Mozambique are, according to the Constitution, bound by principles of equality, impartiality, ethics and justice.

With regards to the transfer of interests in oil or natural gas concessions, there are no statutory restrictions for the transfer of interests. Concession agreements, however, may include assignment provisions, subject to approval by the Minister of Natural Resources of the transfer of the concessionaire's interest.

As for the petroleum products sector, transfer of facilities in the respective value chain is subject to prior authorisation from the Minister of Energy, who is bound to grant it if the licensee does not obtain, after the transaction, more than 30 per cent of market share for the relevant petroleum products market.

III TRANSMISSION/TRANSPORTATION AND DISTRIBUTION SERVICES

Vertical integration and unbundling

Shortly after the independence of the Republic of Mozambique from Portugal in 1975, EdM was granted, by Decree Law No. 38/77, a quasi-monopoly in the generation, transmission and distribution of energy, with the exception of off-grid generation and other existing concessionaires (notably the Cahora Bassa dam, albeit not in operation at the time). The result was a fully integrated vertical system in the electricity sector

until the adoption of the Electricity Act. Nowadays, the sector is still bundled to some degree, as EdM still holds a single concession for distribution and sale of electricity. It is the main transmission concessionaire, as well as the national transmission grid operator, through the provision set out in Decree No. 43/2005 of 29 November, as unbundling requirements in this sector do not exist under Mozambican law.

With regards to oil and natural gas, there is also no formal bundling or concentration of the upstream industry, notwithstanding the fact that ENH is a party to all concessions in the upstream sector.

Recent efforts towards the implementation of networks for distribution and sale of natural gas have been made, and the law determines that concessions must be unbundled. Concessions for suppliers of natural gas are further subject to an exclusivity period, after which third parties may sell natural gas to end-consumers.

ii Transmission/transportation and distribution access

Operators of storage, transport, transmission and distribution networks are obliged to provide access to such networks and to a non-discriminatory treatment of third parties.

In the electricity sector, the Electricity Act provides for the mandatory granting of access to third parties to electrical networks. Decree No. 42/2005 of 29 November (the National Transmission Grid Regulation) establishes that transmission concessionaires must enter into agreements for the transmission of electricity to any generation and distribution concessionaire, as well as any final consumer, that requires connection to the grid. Likewise, distribution concessionaires must guarantee the supply of electrical energy to all consumers who have the capacity to ensure payment for their respective connections. Connection may be refused only in certain cases, such as if the supply is in medium or low voltage and the requested capacity may cause damage to the distribution grid, or if the applicant is declared insolvent or bankrupt. Distributors also have the obligation to install new lines whenever so required (as long as a minimum consumption per 100 metres of new distribution lines is assured). Access to transmission and distribution grids must be made in a non-discriminatory fashion regarding quality of service and agreed-upon tariffs.

Pipelines and petroleum product facilities must also transport, store, unload or handle hydrocarbons or fuels from third parties without discrimination, as long as there is available capacity and no insurmountable technical issues exist. Capacity must further be increased if such operation does not affect the integrity of the facilities and as long as those third parties provide the necessary funding. Access to natural gas distribution networks, on the other hand, is subject to rules for negotiated access to be enacted by the Minister of Energy. In any case, treatment must be made with transparency and without discrimination against third parties.

Network providers in distribution and transmission of energy, as well as distributors of natural gas, are granted rights over a predetermined area. The law is not clear, however, on whether such rights are exclusive.

Finally, competition concerns have definitely played a role in the rules concerning third-party access to energy networks. Council of Ministers' resolutions regarding energy policy mention tackling competition issues, which necessarily implies dissipating the negative effects of 'bottlenecks' for consumers by giving suppliers ease of access

to electricity and natural gas networks. A general provision on the matter has been implemented by the Competition Act regarding the abuse of a dominant position.⁴

iii Terminalling, processing and treatment

Storage, processing and treatment of oil and natural gas, as well as the storage of petroleum products, are subject to licensing of the activity and registration of the respective facilities (see Section II.ii, *supra*). There does not appear to be any specific regulation on liquefied natural gas facilities.

iv Rates

As a general rule, rates for transport and distribution of energy are mostly determined by bilateral contracts rather than regulated tariffs (which are only set for the sale of electricity, natural gas and fuels to the end-consumer). There are, however, standards that some concessionaires must consider when setting the fees for the rendering of their services.

Nonetheless, the Electricity Act in the electrical sector establishes a 'transit tariff' for third-party use of transmission and distribution facilities, which is not regulated. The National Transport Grid Regulation determines that contracts entered into with transmission concessionaires must set rates that:

- *a* assure non-discriminatory treatment of consumers;
- b assure the coverage of costs consistent with 'standard costs';
- c stimulate new investment in the expansion of electrical systems;
- d induce the use of electrical systems; and
- *e* minimise the costs for expansion or use of electrical systems.

As for distribution, rates are fixed with generation and energy supply concessionaires. For the latter, a tariff for use of the distribution system must be set.

Oil and gas pipelines operators as well as petroleum products storage facilities, are subject to 'non-discriminatory' and 'commercially acceptable' terms standards in the setting of use rates. In oil re-exporting services (in bunkers), rates must be fair, competitive and non-discriminatory, taking into account the prices charged in other terminals in Southern Africa.

Natural gas distribution network rates are set by concessionaires, subject to the rules of negotiated access set by the Minister of Energy.

Article 19(3)(b) of the Competition Act establishes that the following is considered an abuse of a dominant position: the refusal to grant, against adequate compensation, to any other company the access to a network or other essential infrastructure which the former controls as long as the latter cannot, for legal or practical reasons, operate as a competitor of the company which controls the assets. Such provision shall not be applicable if the latter demonstrates that such access is impossible under reasonable conditions.

Security and technology restrictions

Energy legislation in Mozambique takes into account several security policy concerns, such as:

- a fuel supply security and safety;
- b theft of energy and theft and vandalism of power lines; and
- c energy supply and network security.

As regards supply security and safety of hydrocarbon fuels supply (e.g., gasoline), the Petroleum Products Regulation addresses safety concerns in petroleum products facilities by imposing several obligations on the respective owners, such as:

- a the obligation of distributor to keep a permanent deposit of 6 per cent (or 3 per cent, in the case of LPG) of the fuels acquired for sale in the previous 12 months, as well as 'operational reserves' of the aforementioned fuels;
- b the mandatory decommissioning of redundant petroleum product facilities;
- specialised works on petroleum products' facilities being conducted or supervised
 by licensed oil technicians;
- d the obligation to be subject to a five-year inspection obligation on petroleum product facilities; and
- e the prohibition on causing or allowing oil or petroleum product spills.

The Energy Strategy expressly issues recommendations for tackling the problem of theft and vandalism in the electricity networks, notably by advocating greater involvement of local communities in distribution and transmission power lines projects. Notwithstanding the foregoing, the Electricity Act establishes the theft of electricity or power lines as a crime.

Security of electricity supply is also a relevant concern in energy policy and the National Transmission System Regulation provides relevant rules on this subject. First, capacity of transmission and distribution networks must be adequate in relation to expected consumer demand. Solely regarding the distribution grid, the National Transmission System Regulation obliges distribution concessionaires to ensure service quality and supply of energy through the grid may only be interrupted under certain conditions. Finally the operator of the National Transmission System, as the coordinator of the electricity grids in Mozambique, has the obligation regarding the overall management of the system's quality, security and continuity of supply.

IV ENERGY MARKETS

i Energy market rules and regulation

There are no organised markets for the sale of energy commodities in Mozambique. The import and export of electricity is subject to a concession, to be granted as per the terms of concessions for the generation, distribution or transmission of electricity (see Section II.ii, *supra*).

With regards to petroleum products, imports of LPG, gasoline, jet fuel and diesel, are aggregated through a company with both state and private ownership (IMOPETRO), and customers of this entity must be holders of generation or distribution licences. In

exceptional cases (i.e., to 'defend the country's economic interests') imports may be made through a duly licensed distributor and only if and when local production does not meet demand.

ii Contracts for sale of energy

The sale of electricity and natural gas in Mozambique takes place exclusively through bilateral agreements between generators and suppliers.

iii Market developments

As has been previously mentioned above, the electricity market is expected to undergo a regulatory overhaul and a new statute for petroleum operations is expected to be approved by Parliament in 2014.

V RENEWABLE ENERGY AND CONSERVATION

i Development of renewable energy

Recently, the Council of Ministers enacted the Policy for the Development of New and Renewable Energies. Its main objective is to promote greater access to clean energy through the equitable, efficient, sustainable and culturally sensitive use of new and renewable energy. So far, however, no concrete legislative actions have been taken to fulfil this goal.

ii Energy efficiency and conservation

The aforementioned Renewable Energy Development Policy also approaches energyefficiency issues but, as in the area of renewable energy, no rules or policies have yet been enacted to promote it.

iii Technological developments

Encouragement of greater technological developments in the field of renewable energies has recently taken place through the creation of a laboratory for photovoltaic energy, the first in the field of renewable energies in Mozambique.

VI THE YEAR IN REVIEW

Key events in the energy sector in 2013 for Mozambique include:

- a the sale by ENI of a 20 per cent stake in the Area 4 Rovuma offshore gas block to China National Petroleum Corporation for US\$4.21 billion;
- b 5 to 7 trillion cubic feet of natural gas found in Area 4 Rovuma offshore gas block;
- the entry into a 25-year power purchase agreement between EdM and Ncondezi Energy for the supply of coal-powered energy within the context of the construction and operation of a coal mine and thermal-powered power plant in the Tete province; and
- d the first solar panel factory in Mozambican territory was inaugurated in Beluluane.

VII CONCLUSIONS AND OUTLOOK

The Mozambican energy sector faces a multitude of challenges outlined through this chapter:

- a the country's infrastructure is not sufficient to meet demand, reflections of which are large areas of the country without electricity or natural gas and outdated distribution networks of electrical power;
- due to the inefficient power purchase arrangement with South African utility company Eskom, Mozambique still has to 'import' electrical energy from its own hydroelectric power plant in Cahora Bassa; and
- c oil and gas findings lack a stable governance structure with experienced players in the oil and gas industry in order for commercial development of such findings to begin.

These problems are being tackled, but most are very capital-intensive. Electrification of rural areas, promoted by the Mozambican Electricity Fund by way of small distribution networks and off-grid projects, and the various electricity generation projects that are being planned for this decade, are both examples of how the country is dealing with some of these issues.

Should these obstacles finally be overcome, there is no doubt that Mozambique is poised to become one of the key players in the sub-Saharan Africa energy market, with its abundant natural resources and strategic geographical position in the region.

Appendix 1

ABOUT THE AUTHORS

FABRÍCIA DE ALMEIDA HENRIQUES

Mozambique Legal Circle Advogados

Fabrícia de Almeida Henriques is a partner with MLC Advogados. Having started her career at Morais Leitão, Galvão Teles, Soares da Silva, in an early stage of her career with the firm she participated in several privatisations involving Portuguese companies, as well as in transactions in the area of project finance. More recently, her activity has been primarily focused on assisting national and international clients in M&A operations, mainly in the energy sector.

Currently she is a consultant of Morais Leitão, Galvão Teles, Soares da Silva in all matters pertaining to Mozambique.

Ms Henriques was a lecturer at the law faculty of the University of Lisbon from 2000 to 2011. Currently, she lectures at the Eduardo Mondlane University and the Superior Institute of Science and Technology of Mozambique, both located in Maputo.

She has participated in several conferences and seminars on securities, banking, e-commerce and internet law.

PAULA DUARTE ROCHA

Mozambique Legal Circle Advogados

Paula Duarte Rocha is a partner with MLC Advogados.

Even before finishing her degree in law, she started her career as a legal assistant and then as a legal assistant to a partner at Pimenta, Dionísio & Associados. From 2000 to 2002 she provided multi-disciplinary legal consultancy at the tax and legal services department of PricewaterhouseCoopers, cooperating with national and foreign investors. She was also an associate lawyer and senior legal adviser at MGA Advogados & Consultores.

More recently, Ms Rocha was managing partner and lawyer at Ferreira Rocha & Associados, Sociedade de Advogados, involved in all areas of practice advising national

and foreign private companies with respect to public sector laws, public tenders and contracts, as well as advising foreign entities in the compliance with all Mozambican tax, labour and commercial obligations.

MOZAMBIQUE LEGAL CIRCLE ADVOGADOS

Edifício JAT V-1 Rua dos Desportistas, 833, 6º andar fracção NN5 Maputo Mozambique Tel: +258 21 344000

Fax: +258 21 344000 Fahenriques@mlc.co.mz pdrocha@mlc.co.mz www.mozambiquelegalcircle.com